

# Ratio-based Efficiency Analysis and Benchmarking of Healthcare Services

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# Ranking Intervals and Dominance Relations for Ratio-Based Efficiency Analysis

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We develop comparative results for ratio-based efficiency analysis (REA) based on the decision-making units' (DMUs') relative efficiencies over sets of feasible weights that characterize preferences for input and output variables. Specifically, we determine (i) *ranking intervals*, which indicate the best and worst efficiency rankings that a DMU can attain relative to other DMUs; (ii) *dominance relations*, which show what other DMUs a given DMU dominates in pairwise efficiency comparisons; and (iii) *efficiency bounds*, which show how much more efficient a given DMU can be relative to some other DMU or a subset of other DMUs. Unlike conventional efficiency scores, these results are insensitive to outlier DMUs. They also show how the DMUs' efficiency ratios relate to each other for *all* feasible weights, rather than for those weights only for which the data envelopment analysis (DEA) efficiency score of *some* DMU is maximized. We illustrate the usefulness of these results by revisiting reported DEA studies and by describing a recent case study on the efficiency comparison of university departments.

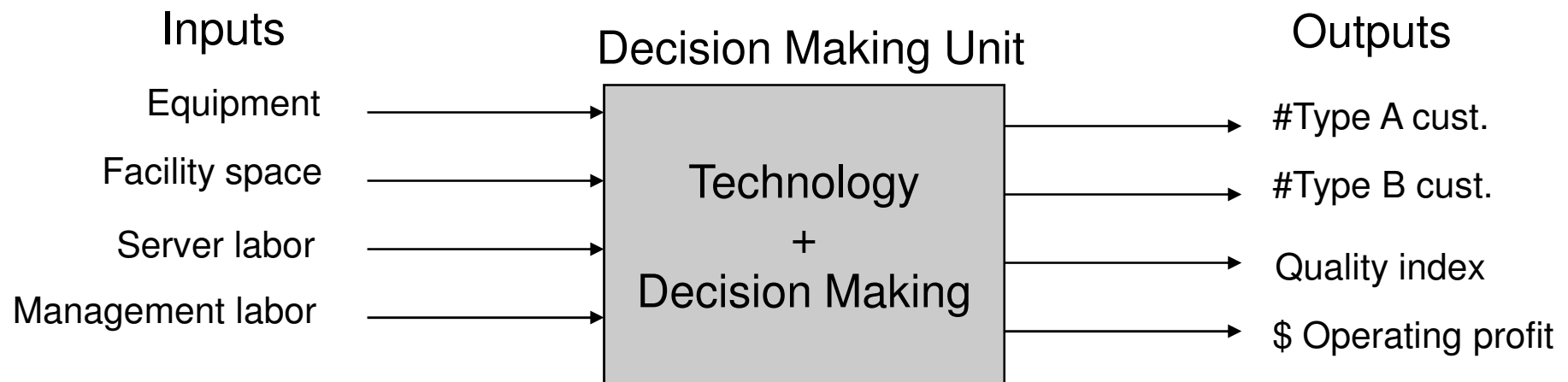
*Key words:* efficiency analysis; data envelopment analysis; preference modeling

*History:* Received April 2, 2009; accepted September 6, 2010, by Teck-Hua Ho, decision analysis.

## Efficiency

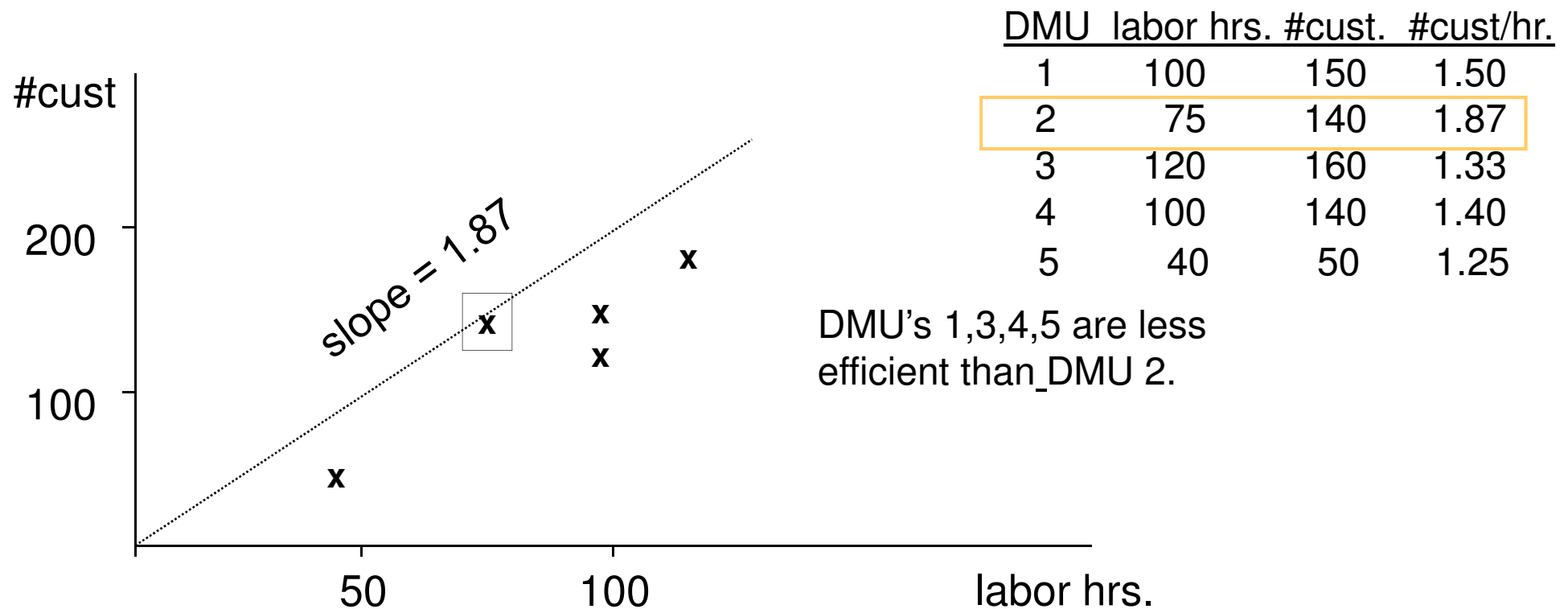
- Efficiency defined as the ratio between outputs and inputs

$$\text{Productivity} = \frac{\text{Outputs}}{\text{Inputs}}$$



## Data Envelopment Analysis (Charnes, Coopers & Rhodes '78)

- DMU = Decision Making Unit
- A method for measuring the efficiency of DMUs which consume inputs in order to produce outputs



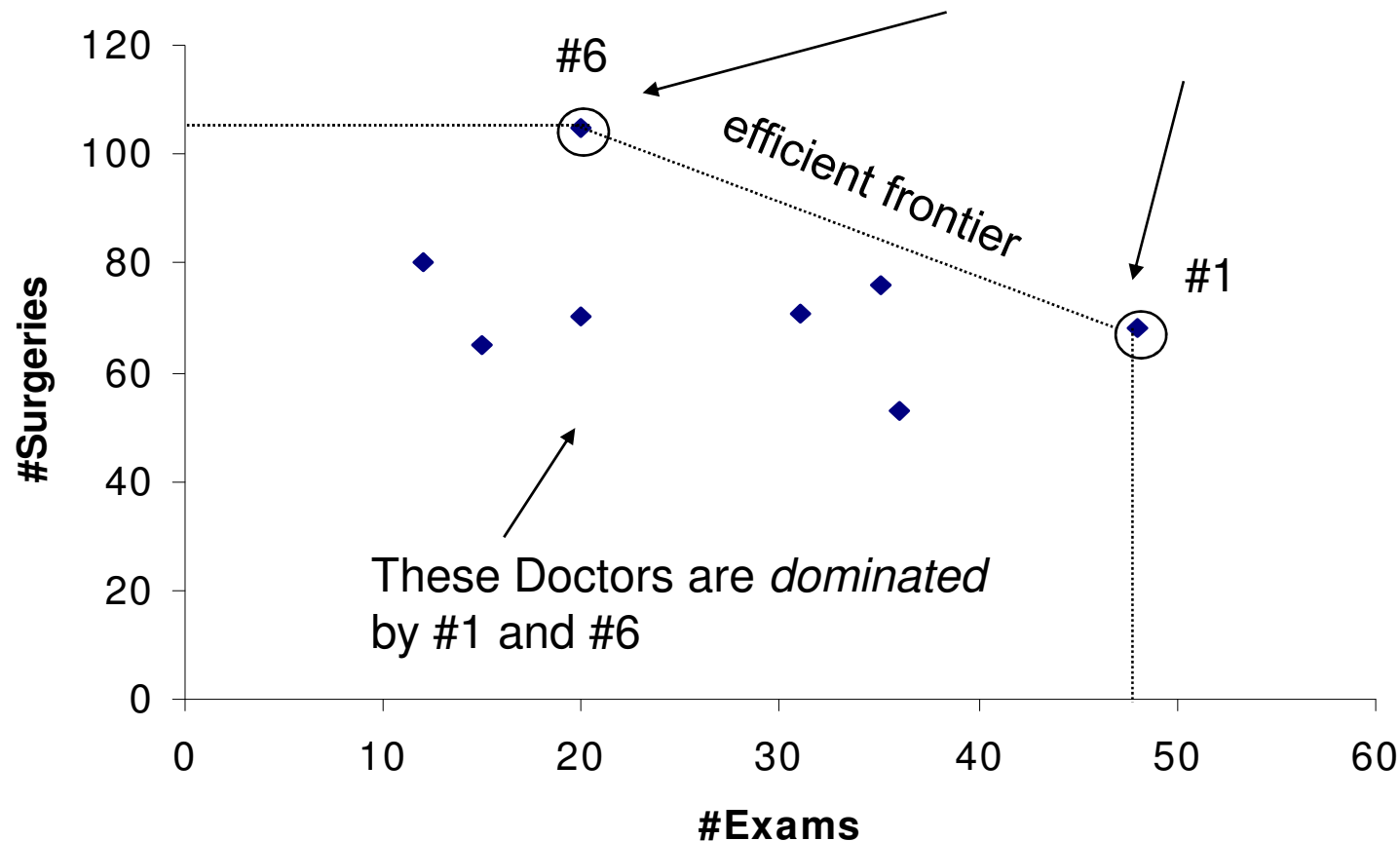
## Extending to multiple outputs ..

- 8 Doctors work for 160 hrs in a month.
  - Each performs exams and surgeries
  - Which doctors are most “productive”?

Doctor	#Exams	#Surgeries
1	48	68
2	12	80
3	35	76
4	31	71
5	20	70
6	20	105
7	36	53
8	15	65

## Scatter plot of outputs

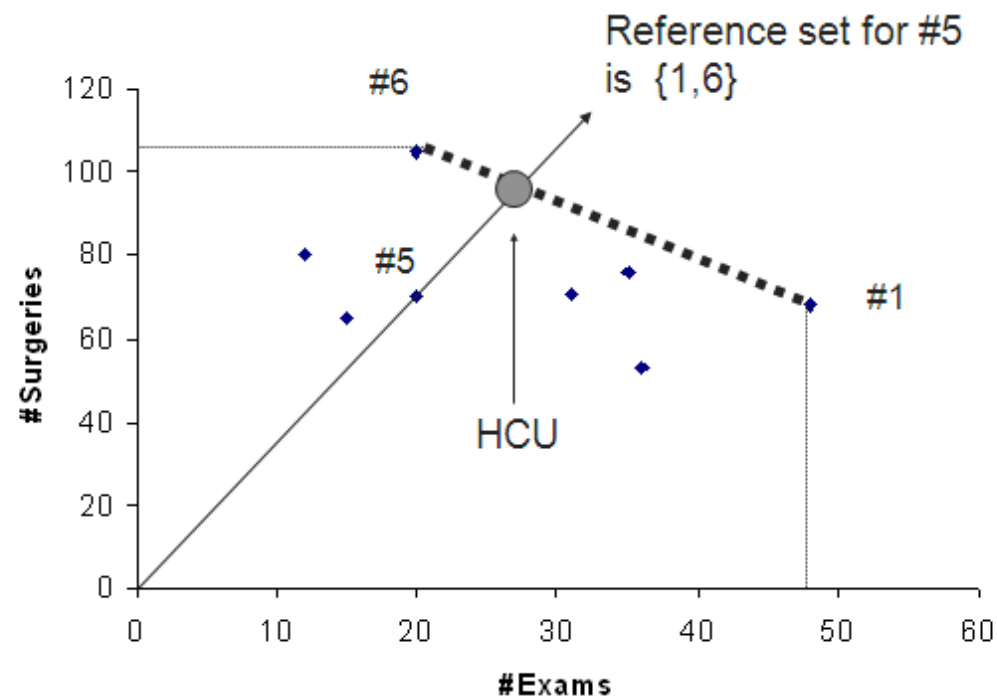
Doctors #1 and #6 define the efficient frontier



On the efficient frontier, it is impossible to increase the production of one output without a compensating decrease in some other output

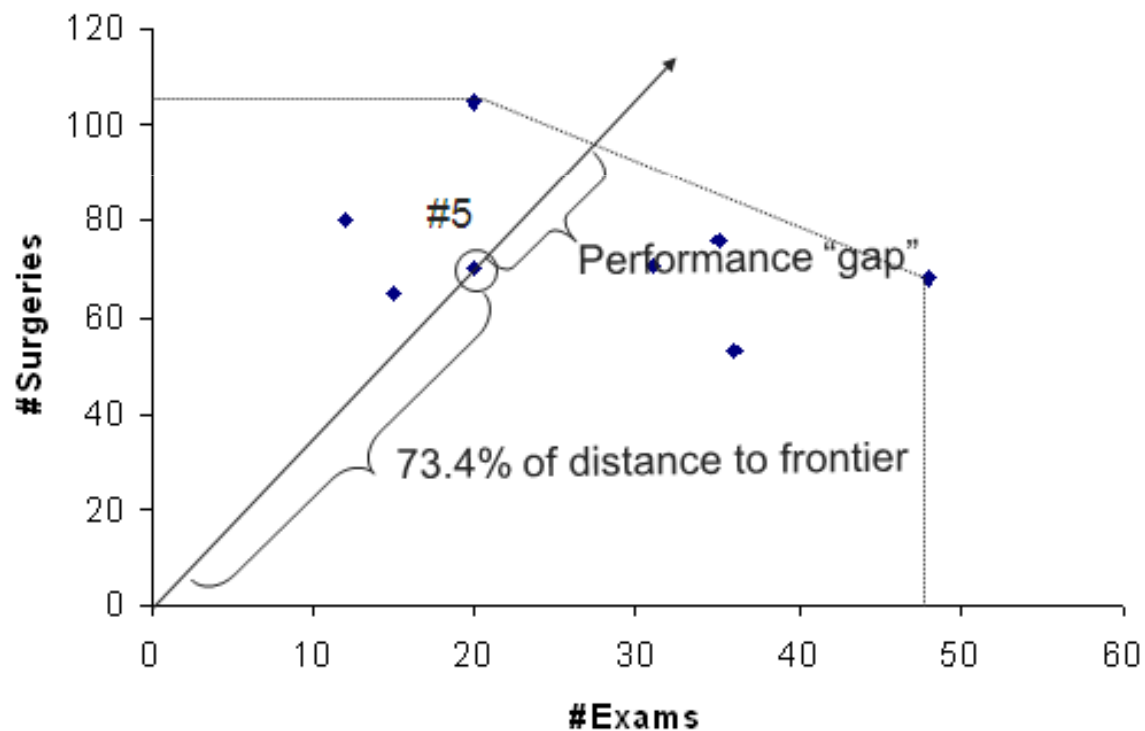
## Reference set

- “Nearest” efficient DMUs define
  - ① a reference set and
  - ② linear combination of the reference set inputs and outputs of a hypothetical composite unit (HCU)



## Performance gaps

- How “bad” are inefficient Doctors relative to efficient ones?
- How large are the output gaps?





## Notation

### ■ Data

$K$  #operating units (DMUs)  $k = 1, \dots, K$

$M$  # inputs  $m = 1, \dots, M$

$N$  #outputs  $n = 1, \dots, N$

$y_{nk}$  observed level of output  $n$  from DMU  $k$

$x_{mk}$  observed level of input  $m$  from DMU  $k$

### ■ Model variables

$v_m$  weight of input  $m$

$u_n$  weight of output  $n$

$E_k$  efficiency of DMU  $k$  (0-100%)

$$E_k = \frac{\sum_{n=1}^N u_n y_{nk}}{\sum_{m=1}^M v_m x_{mk}}$$

## Evaluating the CCR efficiency of DMU $k$

- Choose input/output weights to  $\max E_k$  subject to
- Optimization problem  $E_l \leq 1, \quad l = 1, \dots, K$

$$\begin{aligned} & \max \frac{\sum_n u_n y_{nk}}{\sum_m v_m x_{mk}} \\ & \text{subject to} \\ & \frac{\sum_n u_n y_{nl}}{\sum_m v_m x_{ml}} \leq 1, \quad l = 1, \dots, K \\ & u_n, v_m \geq 0 \end{aligned}$$



$$\begin{aligned} & \max \sum_n u_n y_{nk} \\ & \text{subject to} \\ & \sum_m v_m x_{mk} = 1 \\ & \sum_n u_n y_{nl} \leq \sum_m v_m x_{ml}, \quad l = 1, \dots, K \\ & u_n, v_m \geq 0 \end{aligned}$$

Weighted input of DMU  $k$  is normalized to one

## An example with 4 DMUs

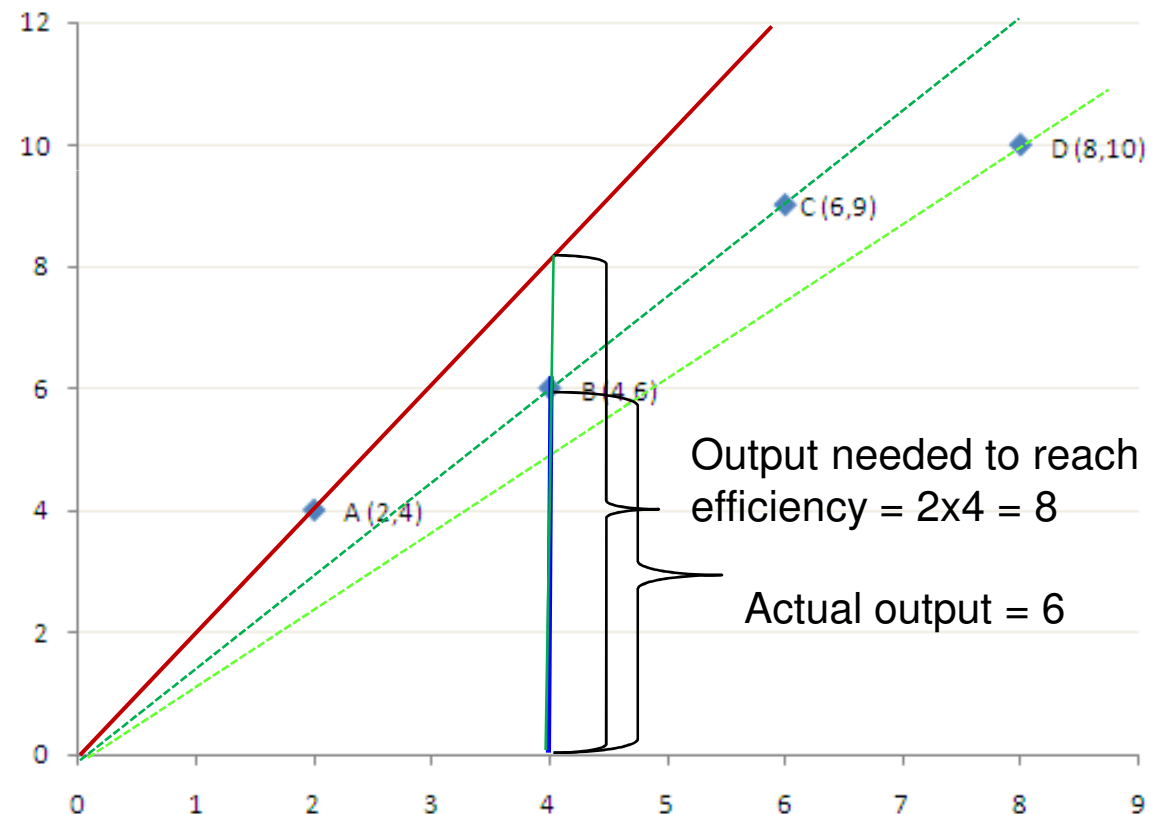
- Four DMUs, one input, one output
- The efficiency ratio is highest for DMU A

- Max. efficiency = 1
- ⇒ Input weight twice as high as output weight
- ⇒ Efficiencies of other DMUs

$$E_B = 6/8 = 0.75$$

$$E_C = 9/12 = 0.75$$

$$E_D = 10/16 = 0.625$$



# Variants of DEA Models

- CCR Model
  - Charnes, Cooper, and Rhodes (1978)
  - Assumes constant returns to scale in production possibilities: an increase in the amount of inputs leads to a proportional increase in outputs
  
- BCC Model
  - Banker, Charnes and Cooper (1984)
  - Constant returns to scale are not assumed, efficiency depends on the scale of operations
  
- Superefficiency model
  
- DEA models with weight information

## Superefficiency model

- Helps determine how much more efficient an efficient DMU is relative to other DMUs

$$\max \sum_n u_n y_{nk} \quad \text{subject to}$$

$$\sum_m v_m x_{mk} = 1$$

$$\sum_n u_n y_{nl} \leq \sum_m v_m x_{ml}, \quad l = 1, \dots, K, \quad l \neq k$$

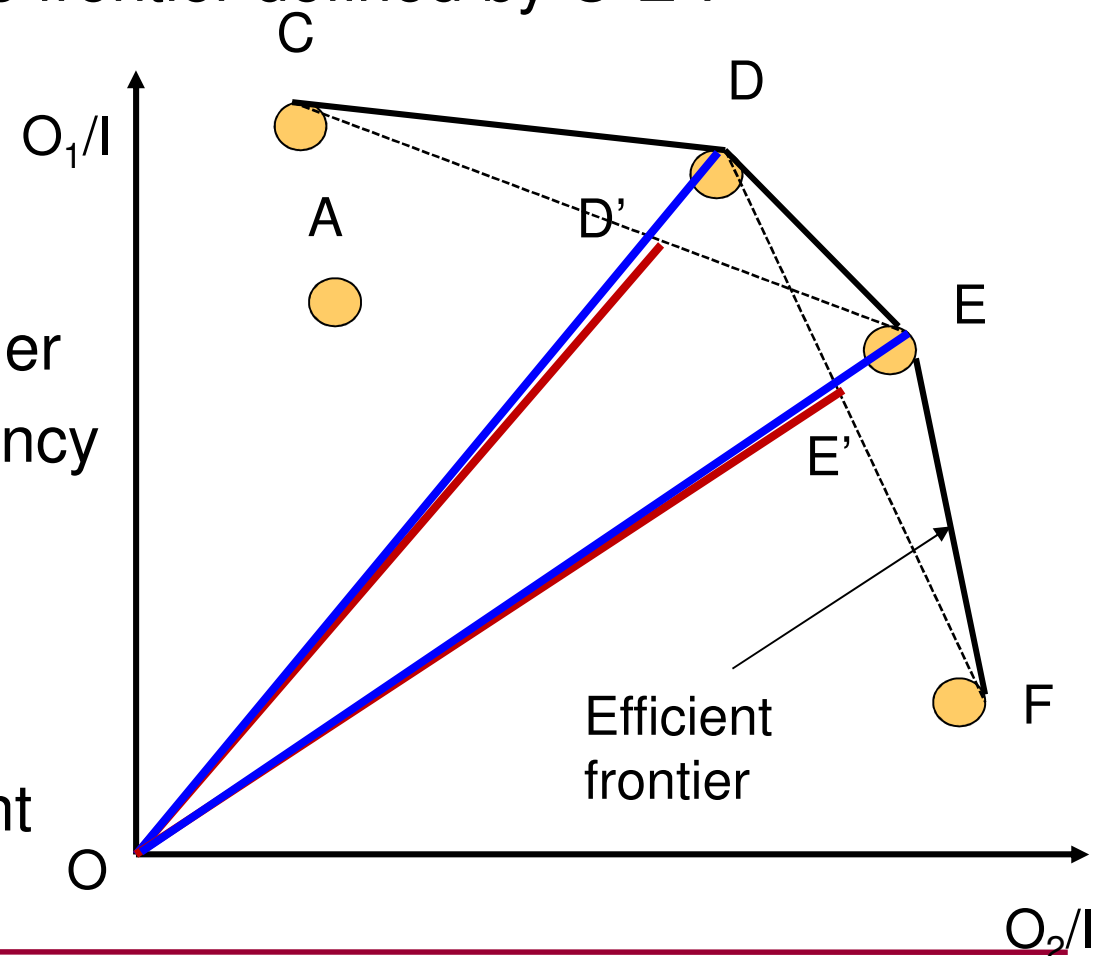
$$u_m, v_n \geq 0$$

DMU  $k$  under evaluation is removed from the constraint set thereby allowing its efficiency score to exceed a value of 1.00

- The model does not help rank inefficient DMUs

## Super efficiency illustrated

- D evaluated relative to the frontier defined by C-E-F
- Superefficiency defined by the distance  $OD/OD'$
- Similarly E evaluated in comparison with the frontier C-D-F and its superefficiency defined by the distance  $OE-OE'$
- By visual inspection, D is slightly more superefficient than E



## DEA models with weight information

- DMUs may attain their efficiency scores for ‘extreme’ weights in conventional DEA models
- Preference information can be captured through statements about the relative values of ❶ inputs and ❷ outputs
- Examples
  - “A Dissertation is as at least as valuable as 2 Master’s Theses, but not more valuable than 7 master’s theses”
    - $u_{\text{doctoral}} \geq 2u_{\text{master's}}$  ,  $u_{\text{doctoral}} \leq 7u_{\text{master's}}$
  - “An article in a refereed journal is more valuable than a Master’s Thesis”
    - $u_{\text{article}} \geq u_{\text{master's}}$

## Example of a DEA model with weight restrictions

$$\max \sum_n u_n y_{nk} \quad \text{subject to}$$

$$\sum_m v_m x_{mk} = 1$$

$$\sum_n u_n y_{nl} \leq \sum_m v_m x_{ml}, \quad l = 1, \dots, K$$

$$\alpha_m v_m \leq v_1 \leq \beta_m v_m, \quad m = 1, \dots, M$$

$$a_n u_n \leq u_1 \leq b_n u_n, \quad n = 1, \dots, N$$

$$u_m, v_n \geq 0$$



## Summary of DEA

- Productivity is defined relative to the efficient frontier
- Efficiency score defined as the relative distance to the frontier
- This score based on weights that are most favorable to the DMU
- “Nearest point” on the frontier is the efficient comparison unit
- There are no comparisons among inefficient DMUs

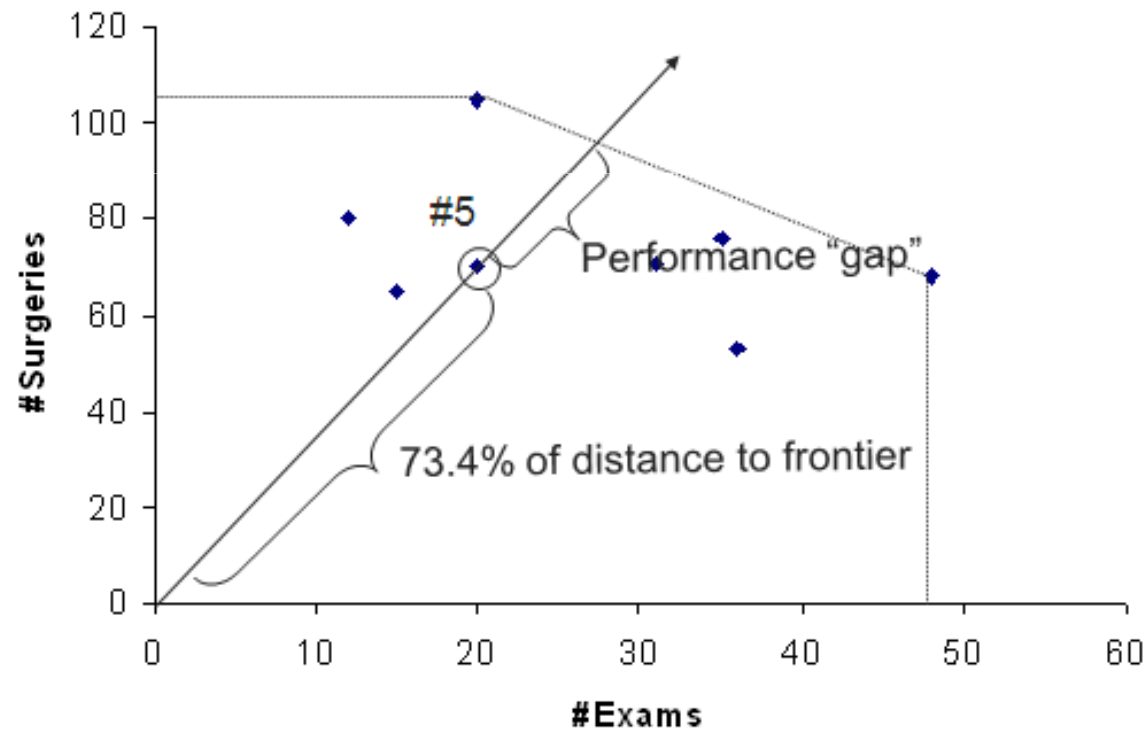
## Ratio-based Efficiency Analysis (REA)<sup>1</sup>

- Observations on DEA efficiency scores
  - Production possibilities may not be easy to characterize
  - Do not show how low the DMUs efficiency scores become for unfavorable weights
  - Introduction of an outlier DMUs may disrupt efficiency scores
  
- REA
  - Does not necessitate assumptions what the set of production possibilities is beyond the set of DMUs under comparison
  - Evaluates the relative efficiencies of DMUs for all feasible weights
  - Provides several efficiency results

<sup>1</sup> Ahti Salo and Antti Punkka (2011). *Ranking Intervals and Dominance Relations for Ratio-Based Efficiency Analysis*, Management Science 57(1), 200-214.

## Concerns in benchmarking w.r.t. the efficient frontier

- Outliers may disrupt the frontier and hence efficiency scores, too



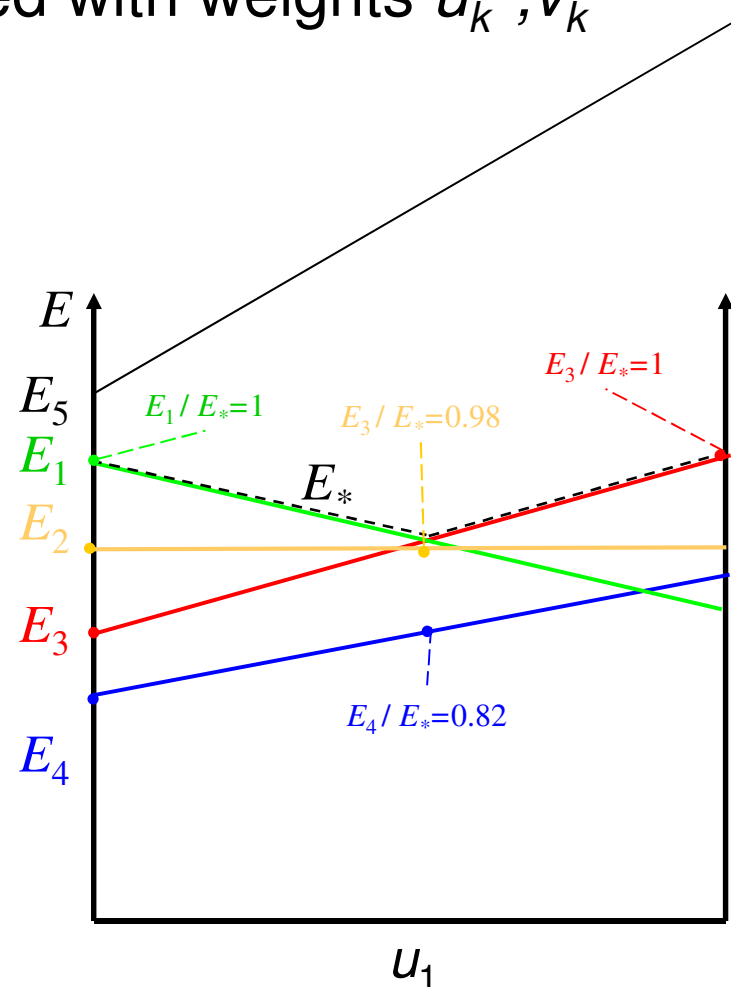
## Ratio-Based Efficiency Analysis (REA)

- Given a pair of DMUs, is the first DMU more efficient than the second for all weights?  
→ **Dominance relations**
- What are the best/worst possible rankings a DMU can attain?  
→ **Ranking intervals**
- How much more/less efficient a DMU is in comparison with other DMUs across the set of feasible weights?  
→ **Efficiency bounds**

## Efficiency ratios in CCR-DEA

- Efficiency score of  $DMU_k$  is computed with weights  $u_k^*, v_k^*$  to maximize  $E_k / [\max_{l=1, \dots, K} E_l]$ 
  - Does not provide information about the efficiencies for other weights
  - These weights depend on the set of DMUs
  - ➔ Changing the set of DMUs can influence the relative efficiency ranking of DMUs

- $DMU_1$  and  $DMU_3$  are efficient
  - If  $DMU_5$  is included, then  $DMU_2$  becomes more efficient than  $DMU_3$  in terms of its DEA score



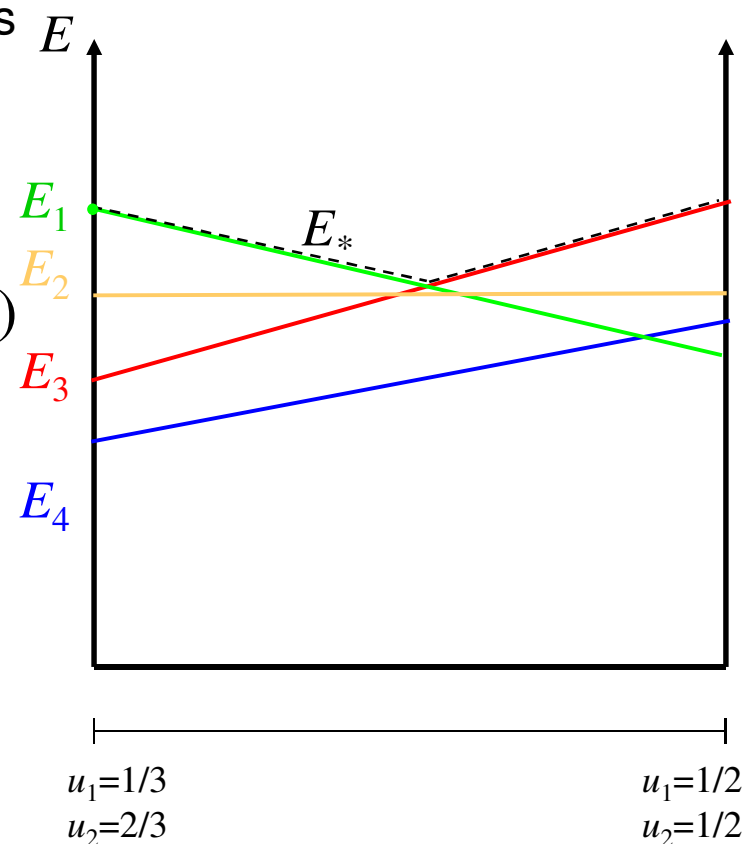
## Efficiency dominance (1/2)

- $DMU_k$  dominates  $DMU_l$  iff
  - (i) its efficiency ratio is at least as high as that of  $DMU_l$  for all feasible weights
  - (ii) higher for some feasible weights

$$E_k(u, v) \geq E_l(u, v) \quad \text{for all } (u, v) \in (S_u, S_v)$$

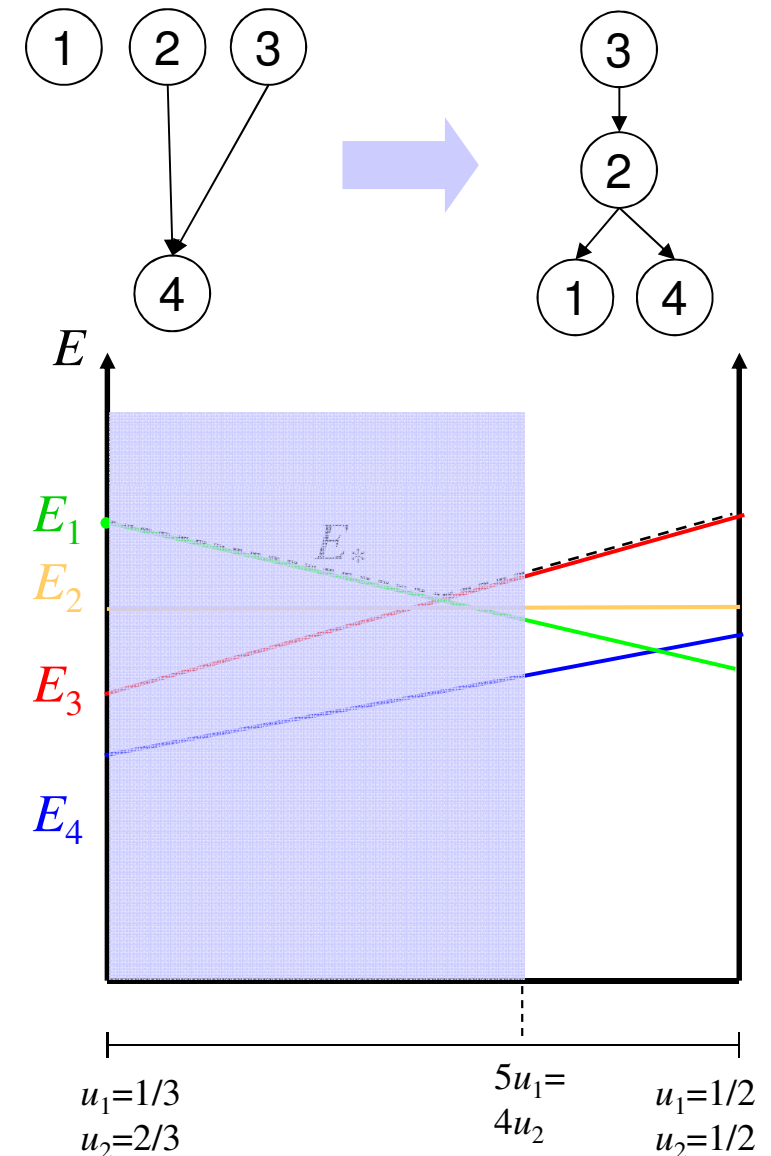
$$E_k(u, v) > E_l(u, v) \quad \text{for some } (u, v) \in (S_u, S_v)$$

- Example, 2 outputs, 1 input
  - Feasible weights such that  $2u_1 \geq u_2 \geq u_1$
  - $DMU_3$  and  $DMU_2$  dominate  $DMU_4$
  - $DMU_2$  is inefficient but **non-dominated**



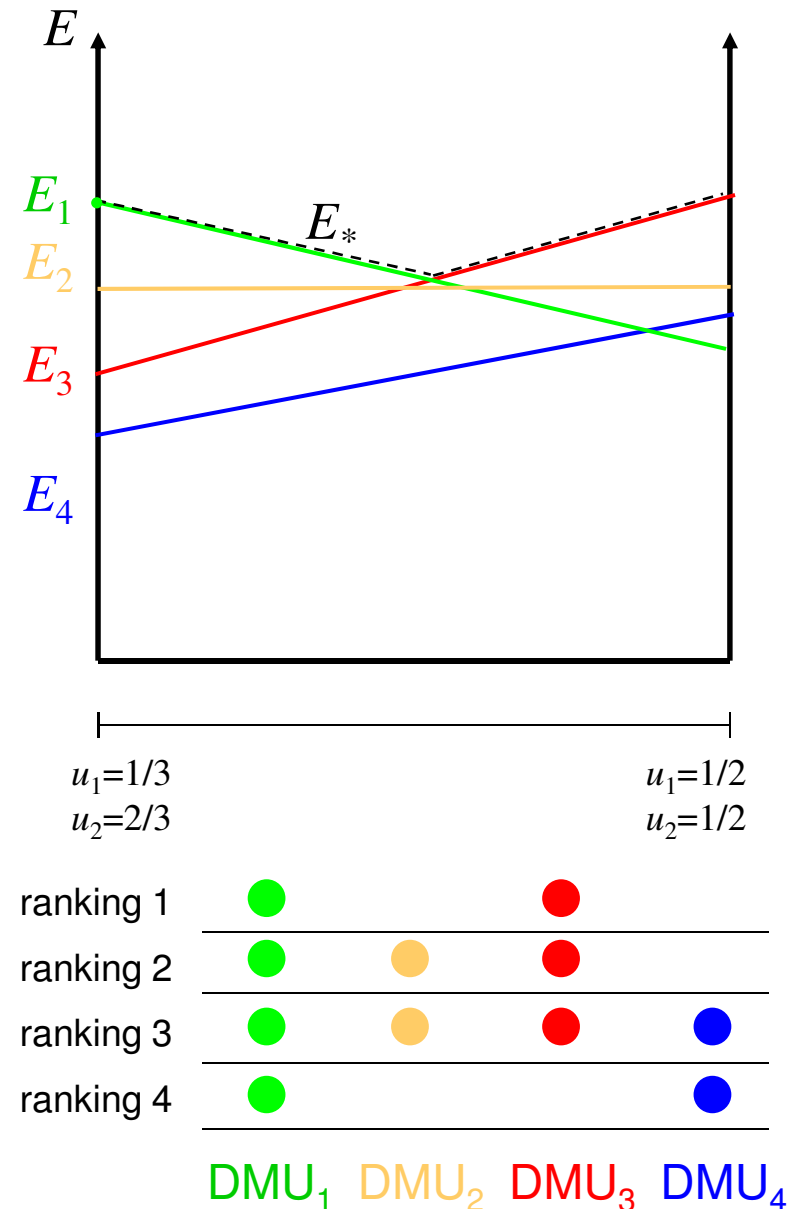
## Efficiency dominance (2/2)

- A graph to show dominance relations among DMUs
  - Transitive: If A dominates B and B dominates C, then A dominates C
  - Asymmetric: (i) If A dom. B, then B does not dom. A and (ii) no DMU dominates itself
  
- Additional preference information often leads to more conclusive dominance relations
  - Statement  $5u_1 \geq 4u_2$  leads to new dominance relations



## Ranking intervals

- For any feasible weights  $(u, v)$ , DMUs can be ranked based on their efficiency ratios
  - The **minimum ranking** of  $DMU_k$ ,  $r_k^{\min}$ , is obtained for weights such that the number of DMUs with strictly higher efficiency ratios is minimized
  - The **maximum ranking** of  $DMU_k$ ,  $r_k^{\max}$ , is obtained for weights such that the number of DMUs with higher or equal efficiency ratios is maximized





## Ranking intervals (2/2)

- Properties
  - Provide a holistic comparative view of relative efficiencies at a glance
  - Show how inefficient DMUs can be, a worst
  - Are insensitive to the introduction of outlier DMUs
- Additional weight information can narrow (but not widen) ranking intervals
- CCR-DEA-efficient DMUs have the highest efficiency ratio for some weights  $\Rightarrow$  their minimum ranking is 1

## Computation of dominance relations (1/2)

- How to determine whether  $DMU_k$  dominates  $DMU_l$ ,

$$E_k(u, v) \geq E_l(u, v) \quad \forall (u, v) \in (S_u, S_v) \text{ and}$$

$$E_k(u, v) > E_l(u, v) \quad \text{for some } (u, v) \in (S_u, S_v)?$$

$$E_k(u, v) \geq E_l(u, v) \quad \forall (u, v) \in (S_u, S_v) \text{ if}$$

$$\min_{(u, v) \in (S_u, S_v)} [E_k(u, v) - E_l(u, v)] \geq 0 \Leftrightarrow$$

$$\min_{(u, v) \in (S_u, S_v)} \frac{E_k(u, v)}{E_l(u, v)} \geq 1 \Leftrightarrow \dots$$

$(S_u, S_v)$  is open, not bounded, and the objective function non-linear...

How to solve the optimization problem?

## Computation of dominance relations (2/2)

- Normalize weights so that
  - The value of inputs of  $DMU_k=1$
  - The value of outputs of  $DMU_l$  is equal to its value of inputs
- Feasible weights now bounded, closed by linear constraints, plus a linear objective function
- If the minimum is exactly 1, maximize the same objective function to see whether there exists weights such that  $E_k > E_l$

$$\min_{\substack{A_u u \leq 0 \\ A_v v \leq 0}} \frac{\sum_{n=1}^N u_n y_{nk}}{\sum_{m=1}^M v_m x_{mk}} / \frac{\sum_{n=1}^N u_n y_{nl}}{\sum_{m=1}^M v_m x_{ml}} \geq 1 \Leftrightarrow$$

$$\min_{\substack{A_u u \leq 0 \\ A_v v \leq 0}} \sum_{n=1}^N u_n y_{nk} \geq 1$$

$$\sum_{m=1}^M v_m x_{mk} = 1$$

$$\sum_{m=1}^M v_m x_{ml} = \sum_{n=1}^N u_n y_{nl}$$

## Computation of ranking intervals and efficiency bounds

- Minimum (best) rankings for DMU<sub>k</sub>

1. For all other DMUs, define binary variables  $z_l$  so that  $z_l = 1$  if  $E_l > E_k$

$$E_l(u, v) \leq E_k(u, v) + Cz_l, \quad C \gg 0$$

2. Choose a suitable normalization to come up with a MILP model
3. The minimum is 1 + the minimum of  $z_l$  over  $(S_u, S_v)$

– Maximum rankings with a corresponding model

- Efficiency bounds compared to the most efficient DMU

– Maximum with LP similar to the computation of DEA scores

– Minimum

1. Minimize the linear model used for the computation of dominance relations against all DMUs in the benchmark group
  2. The smallest of these is the minimum
- Comparisons to the least efficient DMU with corresponding models

## Example: Efficiency analysis of TKK's departments

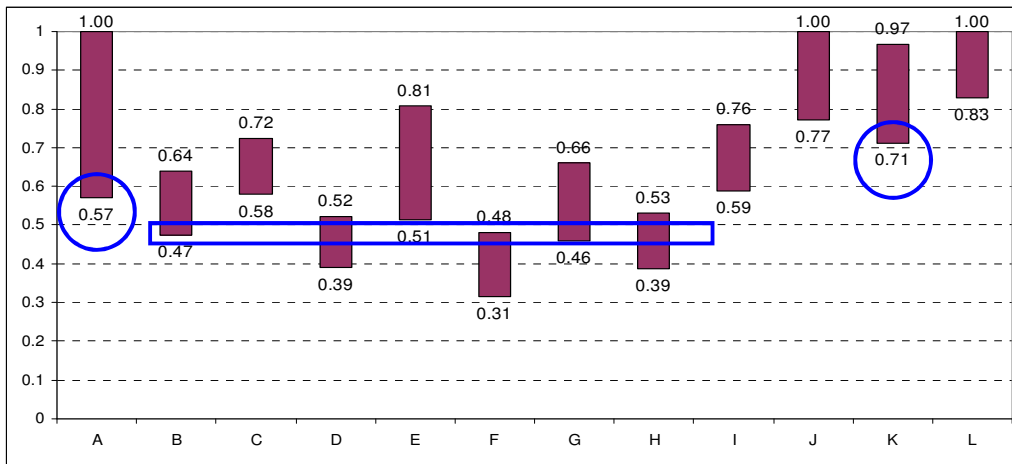
- Departments consume inputs in order to produce outputs

- Data from TKK's reporting system
- 2 inputs, 44 outputs

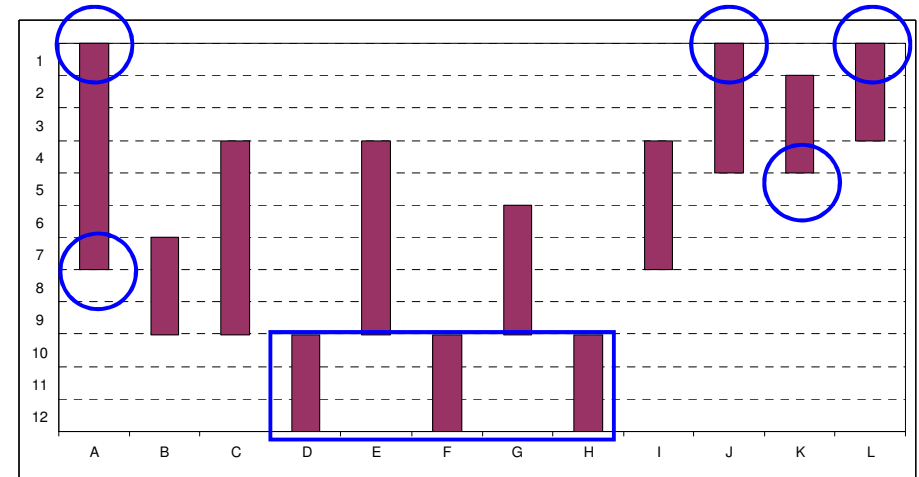


- Preferences from 7 members of the Resources Committee

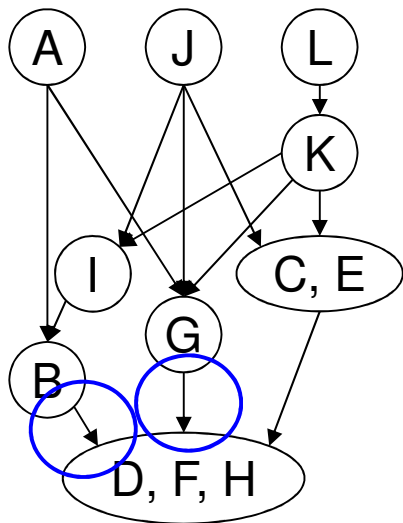
- Ex: What is the value of a Master's thesis relative to a dissertation.?
- Each member responded to elicitation questions, which yielded crisp weights
- The feasible weights were then modeled as all possible convex combinations of these weightings



*Efficiency bounds compared to the most efficient department*



*Ranking intervals*



*Dominance relations*

- Departments A, J and L are efficient
  - But A can attain ranking  $7 > 4$ , the worst ranking of the inefficient department K
  - There are feasible weights so that the Efficiency Ratio of A is only 57 % of that of the most efficient department
    - » For K, the corresponding ratio is 71%
  
- The efficiency intervals of D, F and H overlap with those of B and G
  - Yet, for all feasible weights the Efficiency Ratios of D, F and H are smaller than those of B and G

# EXAMPLE - ANALYZING THE EFFICIENCY OF DENTAL CARE

## Case: Efficiency Analysis in Dental Healthcare

- Finnish municipalities are responsible for public health care services, including dental care
- The situation of public health care is not particularly good
  - Long queues, budgets are getting tighter
- Pressures to improve processes towards higher quality and cost-efficiency
- Benchmarking yields insights into which – and what kinds of – processes are efficient



## Yrjänä's Thesis on uses of REA in benchmarking

### ■ Objectives

- Analyze the overall efficiency of dental care in municipalities
- Identify top-achievers that seem promising for closer benchmarking
- Explore which factors contribute to efficiency/inefficiency

### ■ Results targeted at medical directors

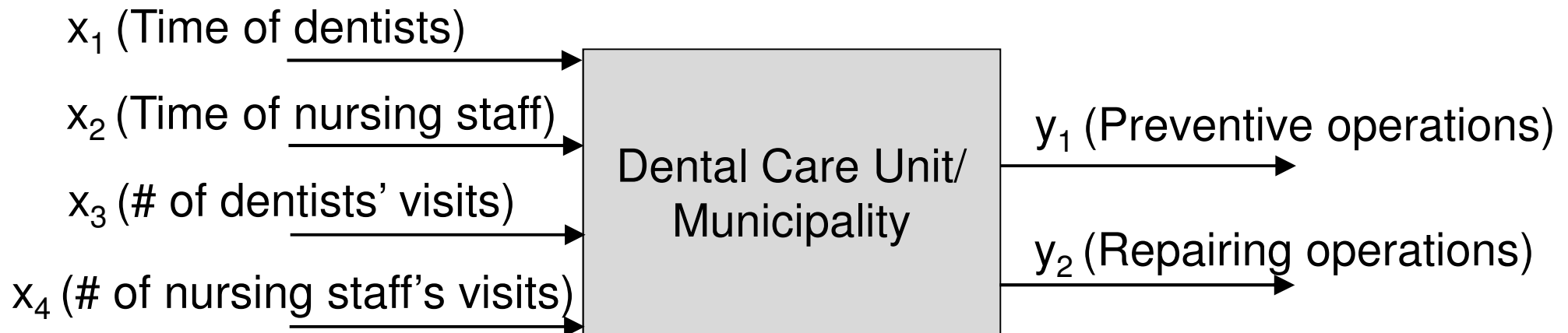
- Responsible for the provision of dental care in a municipality
- Empowered to implement changes and to reorganize processes

## Data

- 11 municipalities
  - 16 000 – 200 000 inhabitants in each
  - Total 100 public dental care units
  
- Extensive data system
  - Information of every single operation done to every patient
  - Number and duration of visits
  - Etc.
  
- Scope limited to basic dental care and root treatments
  - Orthodontics and surgery excluded, among others
  - The scope still covers about 80% of all operations

## Model structure

$$\text{Efficiency score, } E_k = \frac{\sum_{n=1}^N u_n y_{nk}}{\sum_{m=1}^M v_m x_{mk}}$$



- “Nursing staff” = Dental hygienists & assistants
- “Time” = The time reserved for patient visits
- “Preventive/repairing operations” = The weighed sum of operations. The more resources (time, materials) an operation demands, the larger its weight; this takes the case-mix into account.

## The structure of model (2)

- Reasons for variable choices:
  - Usually the efficiency is calculated as a ratio between operations and either time or visits. Our model combines the both ways.
  - The salary of a dentist can be substantially higher than the one of dental hygienist or assistant. Thus the use of resources has to be considered separately for dentists and nursing staff.
  - The purpose of health care is to improve public health. The preventive care is an essential factor in executing this purpose.
    - » The shares of preventive and repairing operations has to be in balance. The unit which does only repairing care at the expense of preventive care cannot be exemplary.
- **NÄMÄ ASIAT VOIVAT TARVITTAESSA TULLA ILMI  
PUHEESSA EDELLISEN KALVON KOHDALLA.**

## Weight restrictions

- Weights represent the “value” of variables
- Constraints help eliminate irrelevant weight combinations

$$\frac{1}{2} \leq \frac{u_1}{u_2} \leq 2$$

$$\frac{1}{2} \leq \frac{\text{preventive operations}}{\text{repairing operations}} \leq 2$$

$$\frac{1}{3} \leq \frac{v_1 + v_2}{v_3 + v_4} \leq 3$$

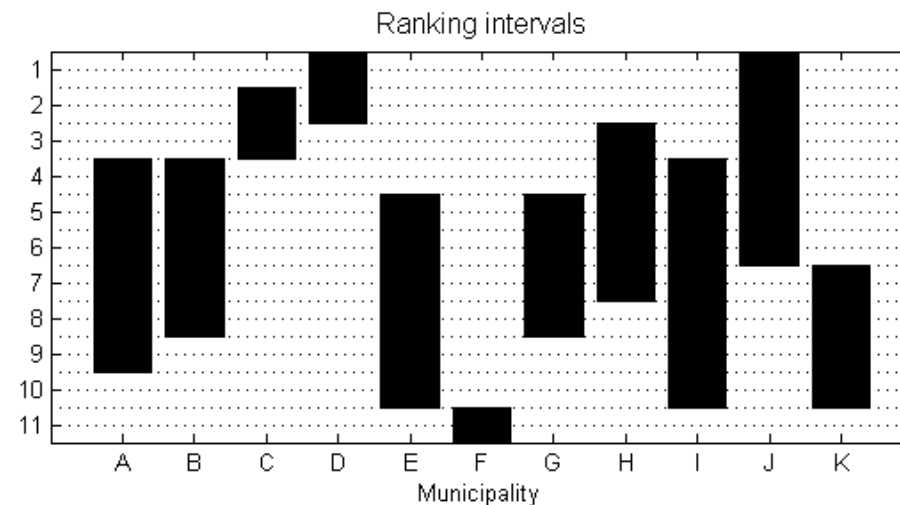
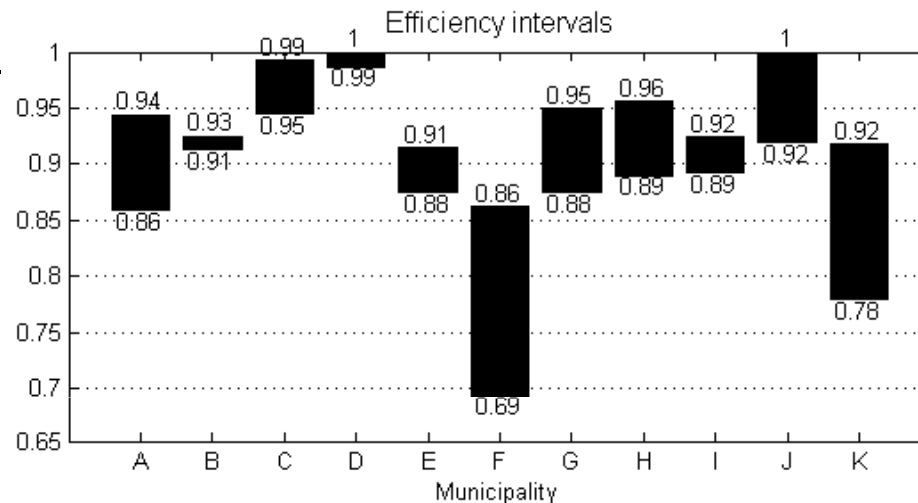
$$\frac{1}{3} \leq \frac{\text{time}}{\text{visits}} \leq 3$$

$$1,5 \leq \frac{v_1}{v_2} = \frac{v_3}{v_4} \leq 3$$

$$1,5 \leq \frac{\text{dentists}}{\text{nursing staff}} \leq 3$$

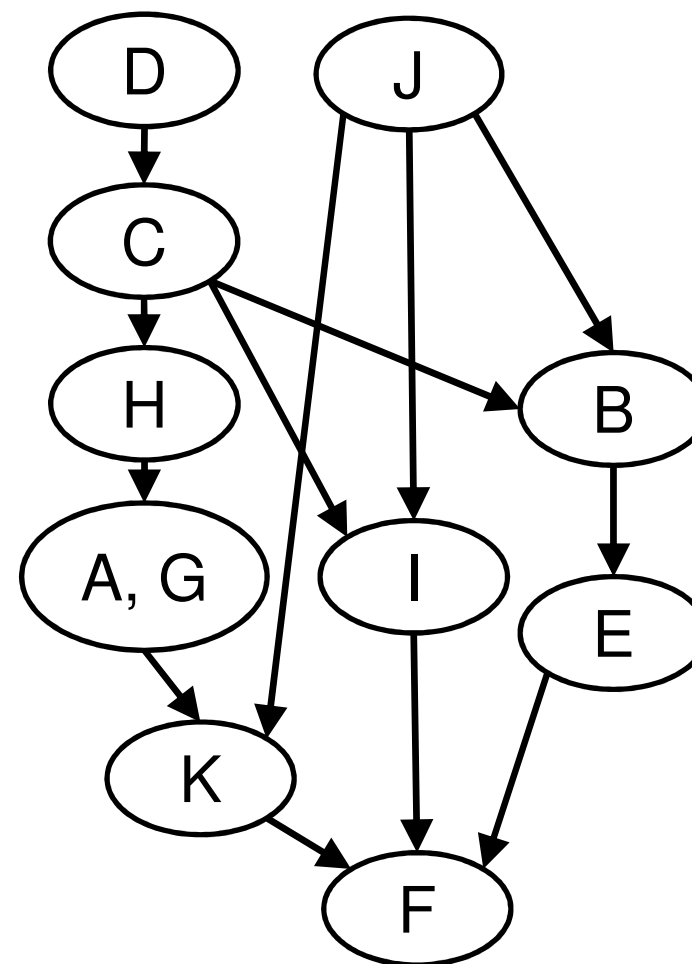
## Efficiency score and ranking intervals

- Considerable variation in CCR-REA scores and the width of efficiency intervals
- The narrower the interval, the more “balanced” the DMU
- Traditional DEA scores contained in REA results

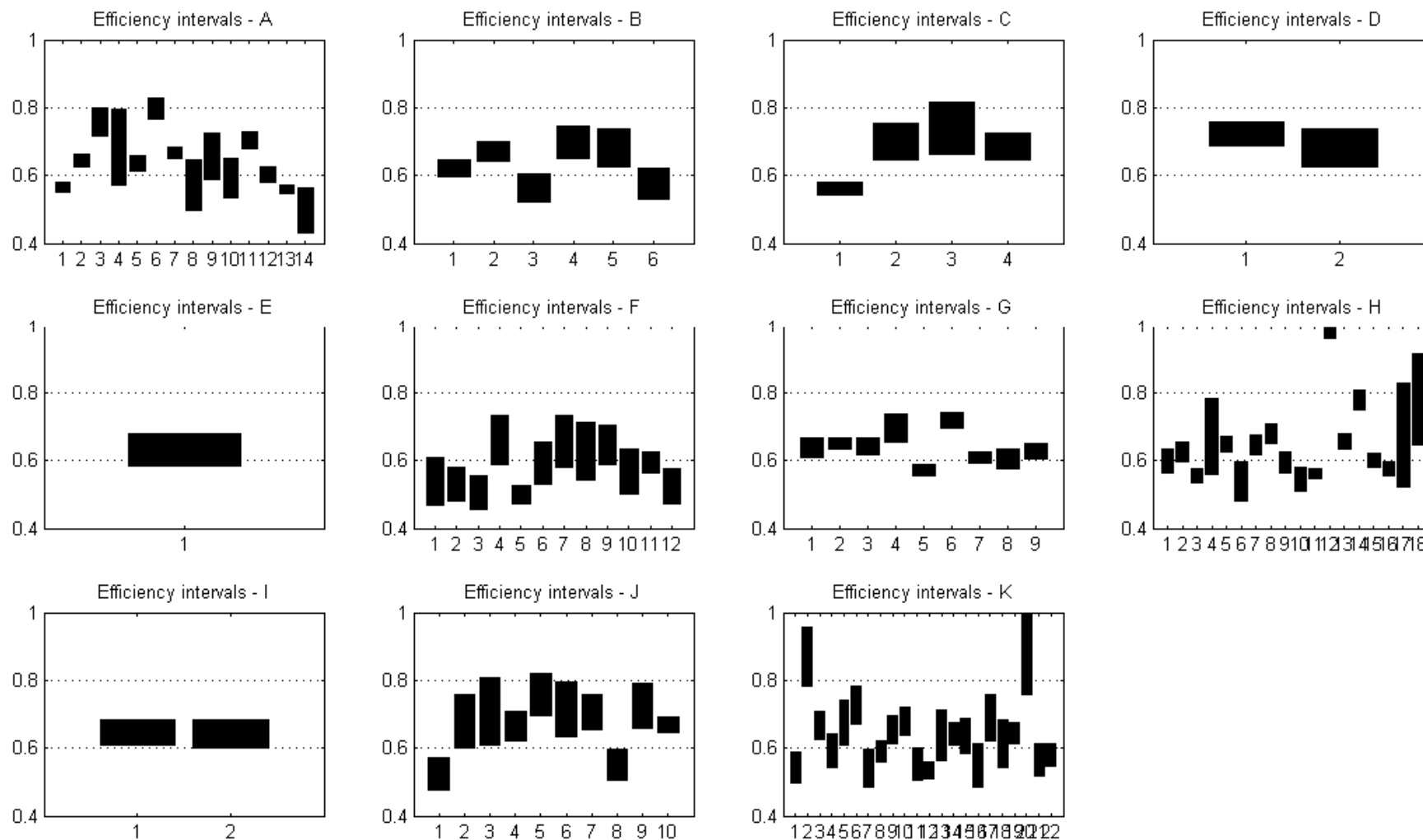


## Dominance relations

- For example, D dominates C  
= D is more efficient than C for all feasible input /output weights
- Dominance relations may exist even if efficiency intervals or ranking intervals overlap



## Efficiencies of care units in different municipalities





## Uses of results

- Benchmarking best units
  - Discussions among medical directors about processes and management practices
  - Cost-efficient processes easier to identify at the level of dental care units rather than municipalities (there can be very diverse care units in a large municipality)
  
- Identifying causes for efficiency/inefficiency
  - Regression analyses between efficiency scores and explanatory variables
  
- Developing and implementing efficiency-improving action plans

## Conclusion

- REA results use all feasible weights to evaluate DMUs
  - **Dominance relations** supports pairwise comparisons of DMUs
  - **Ranking intervals** show which rankings can be attained by DMUs
  - **Efficiency bounds** show how efficient a DMU can be compared to the DMUs in a benchmark group
  - Computed with LP and MILP models
  
- Uses of preference information
  - Implausible extreme weights can be excluded
  - Additional information leads to more conclusive results
  
- Results not sensitive to the introduction of outliers